

# SURFSIDE BEACH PLANNING & ZONING COMMISSION TOWN COUNCIL CHAMBERS OCTOBER 3, 2017 • 6:00 P.M.

- **1. CALL TO ORDER.** Chairman Abrams called the Planning & Zoning Commission meeting to order at 6:00 p.m. Commission members present: Chairman Abrams, Vice Chairman Seibold, and members Gambino, Johnson, and Lauer. Two seats are vacant. A quorum was present. Others present: Town Administrator Fellner, Town Clerk Herrmann and Deputy Administrator Harrah.
  - 2. PLEDGE OF ALLEGIANCE. Chairman Abrams led the Pledge of Allegiance.
- **3. AGENDA APPROVAL.** Mr. Seibold moved to approve the agenda as presented. Ms. Gambino second. All voted in favor. **MOTION CARRIED.**
- **4. MINUTES APPROVAL.** Ms. Johnson moved to approve the September 5, 2017 meeting minutes with a correction to add that Administrator Fellner was present. Mr. Lauer second. All voted in favor. **MOTION CARRIED.**

## 5. PUBLIC COMMENTS- Agenda Items.

Ms. Carol Cook, 7<sup>th</sup> Avenue South, referred to Business Item #7, and asked if the statement "occupations within the dwelling" meant there would no longer be portable carwashes. Having lived across the street from a home portable car wash business the customers will block your street faster than you can say traffic jam. Under Item 10, she would like to see nail salon and cosmetology added to the list. The person operating the business across the street from her had a license to practice cosmetology, but was operating as a hair dresser, which was allowed, because as the business license department explained, once the license is issued, the town cannot inspect because it is a home business. If nail salon and cosmetology were added to the list, it would close the loophole.

- 6. DIRECTOR'S REPORT. Mr. Harrah reported that the department issued 160 permits, three new home permits, and 147 inspections during August 2017. Code enforcement investigated 192 complaints. There are still several on-going investigations. Some information has been redacted from the written reports due to privacy acts; that information can be requested through the Freedom of Information Act. Town Council was advised at the September 24<sup>th</sup> meeting that the commission continues its work on the overlay ordinance. Mr. Seibold asked what the investigations involved. Mr. Harrah said permit violations, accessory structures, and demolitions. Ms. Gambino asked if all residents were being treated the same. Mr. Harrah said yes. Ms. Gambino asked if she had his word. Mr. Harrah said absolutely. Ms. Johnson asked why a storage building was allowed to be placed next to Cedar Drive at the corner of 6<sup>th</sup> Avenue North. Mr. Harrah did not know, but would find out and let the members know.
- **7. BUSINESS.** Customer walk-in businesses in residential districts. Mr. Harrah said at the last meeting members wanted to know what type businesses were allowed in the residential areas, which is included in your packages. In R1 there are 26 types of businesses. After discussion about the mobile car wash, the members **CONCURRED** that the homeowner/renter who owns a mobile car wash or any other similar business operates it out of the home, but must travel to other locations to perform the service. Child care businesses where children are dropped off in the morning and picked up in the evening were discussed. Members **CONCURRED** that child care should not be prohibited.
- Mr. Harrah noted that a temporary use was allowed for up to one year as set forth in Section 17-208. He reminded the members that other sections of the code might be affected when changes were made. As these issues come up, he would present them to the commission. Chairman Abrams agreed that untended consequences need to be addressed.

A discussion about Section 17-007 was led by Mr. Harrah who said the proposed ordinance Option 1 that states: Definition: Home Occupation: Any permitted occupation *within* a dwelling. Home Occupations:

- 1. Such occupation is conducted by no other persons than members of the family residing on the premises.
- 2. Such occupation is conducted within the dwelling, is clearly incidental and secondary to the use of the structure for dwelling purposes, and does not detract from the residential character of the immediate area.
- 3. No stock in trade is kept or commodities sold or leased on the premises.
- 4. No mechanical equipment is used except such that is normally used for family, domestic, or household purposes.
- 5. Such occupation(s) utilizes no more than 25 percent of the total floor area of the principal building.
- 6. Such occupation creates no offensive noise, vibrations, smoke, dust, odors, heat, or glare noticeable at or beyond the property line.
- 7. Such occupation is not evident from outside the dwelling and there is no exterior indication that the building is being used for any purpose other than a dwelling.
- 8. Musical instruction is limited to a maximum of two (2) pupils at a time.
- 9. Child care is limited to a maximum of six (6) children.

Mr. Seibold asked if the number of children include the provider's children. Mr. Harrah said yes, it was 6 total. Ms. Gambino asked who would enforce this. Chairman Abrams said it probably would be complaint based. Mr. Harrah said it was complaint based, but it affected code enforcement, the building official and could elevate to the state level.

Mr. Harrah said the caveat is that under no circumstances shall any of the following be considered home occupancy. He explained that the State of South Carolina would no longer issue a license for a beauty parlor to operate out of a home. If there are such businesses operating, they have circumvented that law. Number 10 states: Under no circumstances shall any of the following be considered a home occupation: adult oriented businesses, aerobic exercise studio, ambulance service, auto repair service, barber shop, beauty parlor, body piercing establishment, child care center, chiropractor, dentist, doctor, drug/alcohol counseling services, escort services, firearms manufacturing, group day care home, gym, health salon, kennel, mortuary, musical or dancing instruction involving more than two pupils at one time, nightclub, nursing home, psychiatrist or psychologist office, restaurant, substance abuse clinics, swimming pool companies, tattoo parlor, trucking company, welding service, wig styling clinic, veterinarian's clinic.

Chairman Abrams asked if the members wanted to prohibit nail salons, beauty parlors, and cosmetology businesses in homes. All members **CONCURRED**. Option 2 was presented by Mr. Harrah who explained that the only change from Option 1 is that customers are limited to one at a time. Chairman Abrams asked if members preferred Option 1 with prohibiting cosmetology and nail salons. All members **CONCURRED**. Ms. Gambino moved to recommend to Town Council Option 1 with adding a prohibition of cosmetology and nail salons. Mr. Lauer second. All voted in favor. **MOTION CARRIED**.

### 8. DISCUSSION ITEMS.

- A. Continue review of Design Overlay District (beginning at Section G Access Management.) Staff recommended that this section be deferred until after the improvements were completed on Highway 17 by the South Carolina Department of Highways and Transportation. The commission **CONCURRED**
- B. Continue review of Design Overlay District Section H Parking. Mr. Harrah said the town's other ordinances already cover how parking lots are designed with access aisles and landscape breaks, etc. We

## Planning Commission October 3, 2017

need to make sure that the design overlay does not conflict with those other codes. The overall goal is to enhance parking areas with curbs and buffers so parking areas have landscapes along the public way in a manner that would enhance and tie-back to the buildings, and landscapes will provide relief from the heat and glare. The commission can determine the minimum requirement for landscaping.

Mr. Seibold asked if the ordinance allowed some discretion by staff. Mr. Harrah said the ordinance is written so that staff can be flexible and allow, two understory tree or five shrubs instead of 2 2.5 inch caliper canopy trees. The landscape ordinance would be cited in this section as it sets out the types of trees and sizes required. It is a benefit to have some discretion about landscape is a benefit, not only for the town, but also for the customer.

Chairman Abrams asked if she understood correctly that the town's landscape ordinance and the overlay ordinance would be merged to use the best parts from the county ordinance. Mr. Harrah said yes, choosing to use specific language from the county's ordinance is the best way to improve the town's ordinance. This will formulate a document that is clear and easy to understand so they can enhance their areas.

Mr. Harrah said the town has limited linear feet, so the county's 500 linear feet that requires a primary entrance for all uses does not apply to the town. The town's code should be written so that any businesses sharing a common parking area work together to enhance it. Staff will blend the portions that the commission likes from the county's ordinance and bring it back for review. Chairman Abrams said the landscaping in parking lots and parking needs to come together. Mr. Harrah said the planning department has discretion to approve an alternate parking plan that exceeds the maximum allowed number of spaces with stipulations. Those items need to be reviewed to ensure the code is very specific. Chairman Abrams did not thing the town would have that issue. Mr. Harrah said this was written for places like Coastal Grand Mall on Black Friday, or special events when they exceeded the number of parking spaces. He said some alternatives could be written for this section; it was not a scenario he expected to encounter in Surfside Beach.

Mr. Harrah said areas for new development were already very limited. Mr. Seibold agreed. Ms. Gambino said businesses should start improvements by painting and adding awnings. Chairman Abrams said some potted geraniums would be nice in a couple of places. I think what the members are saying is that in the tight spots we want don't want a business to lose parking spaces to have landscaping. Mr. Harrah said that would have to be addressed, because the landscape ordinance trumps the parking ordinance. Those are the types of things we need to consider and include in our ordinances, so there are options to work with the owners. Mr. Lauer said a design architect might provide an alternate plan when space is limited. All members CONCURRED that staff should have flexibility to work with customers to preserve parking spaces when space is limited, for instance having more landscaping away from the building instead of at the foundation.

Mr. Harrah said the shared parking lots like at BI-LO may have reductions in the number of spaces to meet an overlay plan. There should be a way to consider the total number of spaces in the lots for all of the businesses, not just the one business that is upgrading. The end effect would be the same, but it would require a cooperative effort to ensure that all the businesses had a sufficient number of islands and landscaping. Chairman Abrams said explaining what the businesses can do a better process. Mr. Harrah said flexibility would allow staff to work with the customers to ensure the spirit and intent of the code are met. All members CONCURRED that staff should have flexibility to work with the businesses to keep the elements of the overlay, as long as all businesses are treated equally.

Mr. Harrah said examples of other codes would be presented at the next meeting for the commission's consideration. Chairman Abram said at the next meeting the commission would review pedestrian walkways. Ms. Gambino said I would love to see more walkways.

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#### 9. PUBLIC COMMENTS - General.

Ms. Carol Cook, 7<sup>th</sup> Avenue South, said I want to thank the commission for giving us back our residential neighborhoods. We will truly have R1, R2, R3, business and commercial. You can't imagine the nightmare that we've lived through. When the burden of regulation is on the neighborhood; that is where we were for the last year, and it was horrible. Thank you. I hope that one of the council people that are here tonight can put it on the agenda for next week, so we can get it done.

#### 10. COMMISSION COMMENTS.

Mr. Lauer: I'll just mention that Surfside has always had that reputation of being a very strict and very iron-fisted community. I appreciate the fact that we're at least going to try and relax things a little bit. I hope it doesn't cause problems for the folks that are going to have to fight the battles, but I'm glad we're going that direction.

Ms. Gambino: I agree with [Mr. Lauer], especially for the businesses, because that's something we really need to work on. All of us up here probably know this, but a lot of businesses won't come here to Surfside, because of many reasons. That being one. There are others as well. But, we do need to work on that. Thank you.

Ms. Johnson: Well, I think we're losing businesses to the county, because we are not quite strict enough. That's the reason the council wanted us to revisit this, to make it a little more strict [sic], because they like what the county's doing with more of the overlay and everything. Basically, that's all I have to say. Thank you for coming and just please remember Las Vegas in your thoughts and prayers.

Mr. Seibold: Thank you all. Thank you [Mr. Harrah]. That was great information. I appreciate it. Ms. Cook, hopefully, it goes through council. We did everything we could here. I think we're making progress and let's just keep working together.

Chairman Abrams: I'd like to thank everybody. I feel good about this meeting tonight. Thanks to the public, staff and the commission. Have a nice evening.

Ms. Gambino: Might I add to my comments that, and I see what [Ms. Johnson] is saying, definitely, in some aspects we do need to be stricter, in others, I think we need to give options. Hopefully, that will become a good thing for Surfside and bring some more businesses in. Thank you.

**12. ADJOURNMENT.** Mr. Lauer moved to adjourn at 7:06 p.m. Ms. Johnson second. All voted in favor. **MOTION CARRIED.** 

Dronarod and submitted by

	repared and submitted by,	
Approved: November 7, 2017.	Debra E. Herrmann, CMC, Town Clerk	
Approved. November 7, 2017.		
	Mary Ellen Abrams, Chairman	

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